



**Windlesham Parish Council**

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**MINUTES OF A MEETING OF WINDLESHAM PARISH COUNCIL**  
 Held on Monday 15<sup>th</sup> March 2021, at 6pm held by remote conferencing on Zoom

Bagshot Cllrs		Lightwater Cllrs		Windlesham Cllrs	
Bakar	A	Barnett	PZ	Goodman	PZ
Gordon	PZ	Galliford	PZ	Hansen-Hjul	PZA
Manley	PZ	Halovsky-Yu	PZ	Stacey	PZ
Willgoss	PZ	Harris	PZ		
White	PZ	Hartshorn	PZ		
		Jennings-Evans	PZ		
		Malcaus Cooper	PZ		

**In attendance:** Sarah Walker – Clerk  
 Jo Whitfield – Assistant Clerk  
 Pat Tedder – Chobham & Windlesham Borough Councillor  
 Victoria Wheeler - Chobham & Windlesham Borough Councillor  
 Phil Richardson – Windlesham Resident  
 Tina Richardson – Windlesham Resident  
 Tina Carney  
 Les Coombes  
 Gavin McLaughlin – Resident  
 Peter Hansen – Resident  
 Nick King – Resident

Members of the Public were able to view proceedings live on Facebook and statistics show that 1,159 people were reached with 292 engagements.

PZ – present by Remote Attendance    A – apologies information    PZA – part of the meeting    - no

Cllr Malcaus Cooper was in the Chair

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		Action
C/20/202	<b>Apologies for absence</b>  Unacceptable apologies for absence were received from Cllr Bakar.	

C/20/203	<p><b>Declarations of interest</b></p> <p>Cllrs Jennings-Evans, Barnett, Galliford and White declared a non-pecuniary interest in item 5 on the agenda. As Borough Councillors all have been involved in the Borough discussions surrounding the CGR and subsequent internal restructure.</p>	
C/20/204	<p><b>Exclusion of the press and public.</b></p> <p>There were no items to be dealt with after the press and public had been excluded under S1(2) of the Public Bodies (Admission to Meetings) Act 1960.</p>	
C/20/205	<p><b>Public question time as submitted to the Clerk prior to the meeting.</b></p> <p>There were no questions from the public.</p>	
C/20/206	<p><b>To discuss and agree to adopt the terms of reference for the Village Committees.</b></p> <p>Members were presented with the draft terms of references relating to the new village committee structure (see Annex A)</p> <p><i>18:05 Cllr Hansen-Hjul joined the meeting.</i></p> <p>Cllr Goodman requested that the terms of reference explicitly state that all Parish residents will be eligible for reduced burial fees in perpetuity no matter which cemetery they choose.</p> <p>Cllr Goodman also queried if points 4 (s)(t) below were legal and asked for clarification.</p> <ul style="list-style-type: none"> <li>s. Decisions by committee that are to be considered by Full Council in order to meet statutory and legal requirements under due diligence and good governance arrangements are solely for endorsement. Council may ask questions and seek clarity but shall not unpick decisions made by committee.</li> <li>t. Should Council or Councillors feel that a decision made is not in the best interest of Council, this decision will be able to be called in. (Call in procedure to be linked to standing orders)</li> </ul> <p>Additionally Cllr Goodman asked for point 4(l) below be reworded to reflect that the areas mentioned are not within the power of the Council.</p> <ul style="list-style-type: none"> <li>l. Environmental Issues including Air Quality Management Areas, Recycling facilities/initiatives, Monitoring Noise and other traffic pollution concerns, Health &amp; Safety Risk Assessments/Reports</li> </ul> <p><b>Proposed Amendments to the motion</b></p> <p><b>Cllr White proposed, Cllr Jennings-Evans seconded to consult the residents of all 3 villages on the proposed finances before proceeding with the restructure. A recorded vote with reasons was taken:</b></p>	

Cllr Hansen-Hjul – Against

Reason: The decision to move to committee structure was already taken back in August 2019.

Cllr Hartshorn – In Favour

Reason: It is democratically right to fully consult all residents.

Cllr Halovsky-Yu – Against

Reason: Consultation was carried out by means of the CGR process.

Cllr Barnett: - Against

Reason: WPC has completed it's due diligence.

Cllr White – In Favour

Reason: The affect on the finances was not apparent or available to the public when CGR consultation was carried out.

Cllr Manley – Against

Reason: Consultation was carried out by means of the CGR process.

Cllr Willgoss – Against

Reason: The scenarios have been discussed at length and it is the Council's decision to make.

Cllr Goodman – In Favour

Reason: The original consultation did not highlight the effect on the finances.

Cllr Harris – Against

Reason: The consultation was carried out through the CGR.

Cllr Gordon – Against

Reason: Does not believe we will find a better solution.

Cllr Galliford – Against

Reason: Agreed with reasons from other councillors against the motion.

Cllr Jennings-Evans – In Favour

Reason: Residents need to understand the financial implications and it is democratically right.

Cllr Stacey – Against

Reason: WPC has already spent too much time and money on this restructure.

Cllr Malcaus Cooper – Against

Reason: Since the 20<sup>th</sup> of August Cllr Malcaus Cooper has not had any residents raise concerns over the proposed new struct and the is an internal reworking of current committee structure.

**The result of the vote was 4 in favour and 10 against.**

**Cllr Willgoss proposed and Cllr Hansen-Hjul seconded to move the Bagshot Chapel from a village responsibility to a top level Full Council responsibility. A recorded vote was taken.**

	<p> Cllr Stacey – In Favour  Cllr Hansen-Hjul – In Favour  Cllr Hartshorn – In Favour  Cllr Manley – In Favour  Cllr Goodman – Abstention  Cllr Gordon - In Favour  Cllr Jennings-Evans – Abstention  Cllr Halovsky-Yu - In Favour  Cllr Barnett - In Favour  Cllr White - In Favour  Cllr Willgoss - In Favour  Cllr Harris - In Favour  Cllr Galliford - In Favour  Cllr Malcaus Cooper - In Favour </p> <p><b>The motion was carried with 12 in favour and 2 abstentions.</b></p> <p><b>Following the amendment votes, Members were asked to vote to adopt the terms of reference as presented, with the above amendment to move the Bagshot Chapel from a village responsibility to a top level Full Council responsibility.</b></p> <p> Cllr Stacey – In Favour  Cllr Hansen-Hjul – In Favour  Cllr Hartshorn – In Favour  Cllr Manley – In Favour  Cllr Goodman – Against  Cllr Gordon - In Favour  Cllr Jennings-Evans – Against  Cllr Halovsky-Yu - In Favour  Cllr Barnett - In Favour  Cllr White - Against  Cllr Willgoss - In Favour  Cllr Harris - In Favour  Cllr Galliford - In Favour  Cllr Malcaus Cooper - In Favour </p> <p><b>The motion was carried with 11 in favour and 3 against.</b></p>	
	<p><b>There being no further business the meeting closed at 18:48</b></p>	

## Windlesham Parish Council

### 1. ARRANGEMENTS FOR DISCHARGE OF FUNCTIONS BY THE COUNCIL TO COMMITTEES

Subject to the appointment of the Bagshot Committee, Lightwater Committee, Windlesham Committee and Personnel/Staffing Committee and Planning Committee as the Council's Standing Committees at the Annual Full Meeting of the Council, the following Terms of Reference and Delegated Functions are discharged to those Committees with the exception of the statutory and reserved duties listed below:

- a. Power to issue the Annual Precept;*
- b. The determination of borrowing limits;*
- c. Duty to consider an Auditor's Report;*
- d. Appointment of Committees and Members to serve on those Committees;*
- e. Fixing of Dates & Times of Council/Committee meetings;*
- f. Co-option of a Member to serve on the Council;*
- g. Delegation of Council Functions to Committees, and any other Functions that may be reserved by the Council including those duties indicated in the Standing Committees that will be referred up to Council.*

### 2. INTRODUCTION

2.1 This document sets out the manner in which Windlesham Parish Council has delegated its powers.

2.2 The legal basis of the delegation conferred by the Document is contained in the following provisions of the Local Government Act 1972:

"S. 101 Arrangements for discharge of function by local authorities

(1) Subject to any express provision contained in this Act or any Act passed after this Act, a local authority may arrange for the discharge of any of their functions:

(a) by a Committee, a sub-committee or an officer of the authority, or

(b) by any other local authority

(2) Where by virtue of this section any functions of a local authority may be discharged by a committee of theirs, then, unless the local authority otherwise direct, the committee arrange for the discharge of any of those functions of a local authority and where by virtue of this section any functions of a local authority may be discharged by a sub-committee of the authority, then, unless the local authority or the committee otherwise direct, the sub-committee may arrange for the discharge of any of those functions by an officer of the authority.

(3) Any arrangements made by a local authority or committee under this section for the discharge of any functions by a committee, sub-committee, officer or local authority shall not prevent the authority or committee by whom the arrangements are made from exercising those functions.

(4) Two or more local authorities may discharge any of their functions jointly and, where arrangements are in force for them to do so, they may also arrange for the discharge of those functions by a joint committee of theirs or by an officer of one of them and subsection (2) above shall apply in relation to those functions as it applies in relation to the functions of the individual authorities.

(5) A local authority's functions with respect to issuing a precept for a rate or borrowing money shall be discharged only by the authority."

2.3 It is desirable that in the interests of certainty in decision making and to avoid lengthy discussions in Council meetings, Standing Orders should discourage, so far as is legally possible, action being taken by the Council after the matter has been 'decided' by a Committee, or Sub-committee. If the Council feel, however, that action is necessary then normally it should refer the matter back to the Committee concerned.

2.4 The intention of the delegation scheme is that the Council should act with all reasonable speed. Decisions should be taken at the most suitable level and that officers are given power over the day-to-day administration of the Council.

### **3. THE 3 VILLAGES COMMITTEES - BAGSHOT/LIGHTWATER/WINDLESHAM (Committees appointed by Full Council)**

#### **3.1 Membership of the Committee**

- a. The Committee shall comprise of members, co-opted or elected at term or mid-term via a casual vacancy, of the village the committee is named after. i.e. Lightwater members will be members of the Lightwater Committee, Bagshot members will be members of the Bagshot Committee and Windlesham Members will be members of the Windlesham Committee.
- b. Between municipal years 2021 – 2023 (when boundary changes will be made to the parish ward boundaries of Windlesham and Bagshot ) as an interim measure, two councillors will be appointed to sit on the Windlesham Committee from Councillors elected to the other villages.
- c. Subject Matter Experts, whether from within or outside of Council may be invited to attend the meetings in a non-voting capacity.
- d. Any changes in membership of the Committee after the Annual Full Meeting of the Council shall be subject to approval at the next Full Council Meeting.
- e. The quorum of the Committee shall be a third of the Committee or three of its members, whichever is the greatest.
- f. Chairman of the Committee
  - i. The Committee shall elect its own Chairman at the first meeting of the Committee following the Annual Meeting of the Council.
  - ii. The Committee may elect a Vice-Chairman for the same term of office as the Chairman of the village committee.
- g. Minutes of Committee Meetings
  - i. Meeting minutes shall be taken by a member of staff.
  - ii. The minutes of each meeting of the Committee shall be made available for scrutiny at the next meeting of Full Council.

#### **4. POWERS OF THE COMMITTEE**

The {insert Village name} Committee shall be granted full delegated powers to deal with the following functions of the Council:

- a. Upon renewal of an existing Contract, tendering and procuring Contracts for its area. Full Council, as the legal entity, will sign off all contracts, subject to correct tendering process being followed and demonstration that the Committee can meet the expenditure.
- b. Burial Ground regulations and fees.
  - i. The Committee shall ensure that its policies, regulations and fees as outlined in 4b above are reviewed annually.
  - ii. The Committee shall consider and make rulings in respect of complaints or queries regarding regulations and fees as outlined in 4.b above.
  - iii. The Committees shall extend resident-reduced fees to all residents of the parish in perpetuity
- c. Spending its budget
- d. Awarding Grants
- e. Engaging and participating in Community events
- f. Agree an annual budget to present to Full Council in the October Budget meeting
- g. To make written representations/appearance at Planning Appeals or Hearings, if required,
- h. To receive reports on Planning Decisions if supplied by the relevant planning authority
- i. To receive and if necessary comment on the following: (a) Local Plans, (b) County Structure Plans, (c) Local Transport Plan, (d) Planning Strategy Documents/Planning Guidance, (e) Surrey Heath Borough Council Local Plan (Core Strategy Development Plan), etc
- j. To comment on transportation and highways matters including public footpaths, bus services, traffic orders, traffic calming, street lighting, street cleansing, litter/litter bins, bus shelters, highway maintenance, highway schemes, etc.,
- k. To receive and if necessary comment on information Reports submitted by the County Councillor for the Ward relating to any matters affecting the Village of {insert village name},
- l. To receive and if necessary comment on environmental Issues including Air Quality Management Areas, Recycling facilities/initiatives, Monitoring Noise and other traffic pollution concerns, Health & Safety Risk Assessments/Reports,
- m. Applications for Grant aid falling within the purview of the Committee. Full Council, as the legal entity, will sign off all grant aid applications, subject to the Committee demonstrating it can meet all the obligations required of the grant awarding body
- n. To authorise, in advance, Members' attendances at Conferences/Seminars or other Meetings falling within the purview of the Committee,
- o. To contribute to the Full Council's newsletter
- p. To consider and accept tenders/quotations for works/equipment etc. falling within approved estimates, otherwise, the matter to be referred to Full Council for approval (this is if the cost of a project exceeds the estimate or is greater than the delegated committee's power and providing the village committee has the funds to do so) if a supplementary budget is required.
- q. To incur expenditure on the budgeted and approved estimates for the current financial year on all budget headings up to the respective amounts detailed in such estimates.
- r. To make recommendations to Full Council for any new capital schemes, including estimates for such schemes, for inclusion in the draft budgets for the next financial year and also items for inclusion in the draft revenue budgets.
- s. Decisions by committee that are to be considered by Full Council in order to meet statutory and legal requirements under due diligence and good governance arrangements are solely for endorsement. Council may ask questions and seek clarity but shall not unpick decisions made by committee.

- t. Should Council or Councillors feel that a decision made is not in the best interest of Council, this decision will be able to be called in. (Call in procedure to be linked to standing orders)

#### **5. RESPONSIBILITIES AND AREAS OF OPERATION OF THE COMMITTEE**

- a. The Chairman of the Committee or, in the absence of the Chairman, the Vice-Chairman or, should a Vice-Chairman not be elected or present, another member of the Committee shall discuss the Committee's rulings with the public or the press when so required.
- b. The Committee shall ensure that any decisions or rulings which might be considered controversial or may result in adverse publicity for the Council are referred to the Proper Officer of the Council and or the Council as appropriate at the earliest opportunity and by means of extraordinary meetings if need be.
- c. The Committee shall ensure that the Responsible Financial Officer is informed of any decisions or rulings which have financial implications.

#### **6. FINANCES**

- a. Subject to 1, 2 and 3 above the {Insert Village name} Committee shall be responsible for managing its budget.
- b. The Committee budget shall be accrued by the precept generated in that village (SHBC base rate calculations apply) and any income generated by the village (if applicable).
- c. All Council wide costs will be shared by the village committees on the percentage basis detailed in appendix A. All village specific expenditure will be met by each village committee as detailed in appendix A.
- d. Subject to Financial Regulations the spending limit of each village committee shall be no more than £15,000 per single item.



## **APPENDIX A**

### **PRECEPT**

The Council Precept for the 2020/2021 year was £309,370.

Precept by Village with North Windlesham part of Windlesham (figures supplied by SHBC)

BAGSHOT: £108,475.80	This equates to 35% of the value of precept
LIGHTWATER: £118,363.62	This equates to 39% of the value of precept
WINDLESHAM: £80,372.16	This equates to 26% of the value of precept

### **TOP LEVEL COSTS**

All top-level (Council-wide) costs are to be split between the village committees on the percentage basis stated above. Top level costs are the following:

- Staff (with the exception of the Cemeteries Administrator, who's salary costs have been apportioned 15% top level, 5% Bagshot, 30% Lightwater, 50% Windlesham)
- Hook Mill Lane Depot
- Allotments
- Council office and chamber
- Bagshot chapel
- Councillor HMRC payroll costs
- Trees
- Administration costs

### **ASSET MANAGEMENT**

All assets are to be managed by individual village committees apart from Hook Mill Lane depot, Bagshot Chapel and the Council Office and Chamber. All income derived from village-based assets (cemeteries income or by the sale of an asset) will be retained by that village committee.

Hook Mill Lane – in the event of the sale of this asset, the proceeds will be split between the villages on the same percentage basis listed above.

Village committees will be responsible for the costs and management of the following assets:

- Bagshot – cemetery, war memorial, School Lane Field, Freemantle Road play area
- Lightwater – cemetery, Lightwater pavilion, Lightwater recreation ground and play area, war memorial
- Windlesham – cemetery, war memorial, Windmill Field play area, Kings Lane play area

### **GREENSPACE CONTRACT BREAKDOWN**

Total grass + vegetation in the 3 villages = 55,364m<sup>2</sup> (figure provided by SHBC contract manager)

Lightwater = 39%

Bagshot = 39%

Windlesham = 22%

These percentages are to be applied to the budgeted cost of the Greenspace contract in any given year.

Please note the greenspace contract does not include the maintenance of Windlesham cemetery. If at any point in the future this were to be added into a wider greenspace contract, this would affect the percentage breakdown listed.

## COUNCILLOR COSTS

Councillor costs (allowances, training budget and expenses) will be based on the number of committee seats and costs split according – Bagshot 6/18, Lightwater 7/18 and Windlesham 5/18.

<b>Committee Name</b>	<b>Frequency of meetings</b>
Full Council	x 6 meetings annually
Planning	Every two weeks (as current committee x24)
Personnel	Quarterly (as current committee x4)
Lightwater Pavilion - Sub Committee of Lightwater	6 times a year (as current committee 6x)
Bagshot	Monthly(10x)
Lightwater	Monthly(10x)
Windlesham	Monthly(10x)
<b>TOTAL MEETINGS</b>	<b>70 MEETINGS PER YEAR</b>

This only addresses the number of meeting and not their duration, and it is believed that the meetings will be less dispersive and lengthy.